

Market Towers 1 Nine Elms Lane London SW8 5NO

telephone: 020 7627 9191 facsimile: 020 7627 9123 enquiries@beerandpub.com www.beerandpub.com

From: Richard Matthews, Regional Secretary BBPA Midlands, PO Box 3876, Kidderminster DY11 5YR Tel. 01562 67708; e-mail rmatthews@beerandpub.com

8.08.06

Brian Kent, Principal Licensing Officer, Wyre Forest District Council



Wyre Forest District Council's Statement of Licensing Principles

The British Beer & Pub Association (BBPA) represents brewing companies and their pub interests, and pub owning companies, accounting for 98% of beer production and around two thirds of the 60,000 pubs in the UK. Many of our members own and run pubs in the Wyre Forest area. The Association promotes the responsible sale of alcohol and management of licensed premises. It has a range of good practice information and guidance for member companies. Further information is available on our website at www.beerandpub.com.

It would be helpful if the draft Statement of Principles could include more general information about the issue of permits to relevant premises, including alcohol licensed premises, in line with the LACORS template. Our further comments are as follows. This response is also supported by BII, the professional body for the licensed retail sector, the Association of Licensed Multiple Retailers (ALMR), which represents the interests of smaller independent companies within licensed retailing and the Federation of Licensed Victuallers Association (FLVA) which represents self-employed licensees in England.

The protection of children and vulnerable persons

We would like to take this opportunity to emphasise that pubs have had amusement with prize machines on their premises for many years. The BBPA has been pressing for legislation prohibiting under 18s from playing all cash machines (ACMs) since before the introduction of our Code of Practice on Minimum Age of Players, and we therefore very much welcome the restriction now contained in the new Gambling Act.

The Association first introduced its Code of Practice in 1998, and has kept it under regular review since then. As a result of the Code, which is supported by other trade bodies including the ALMR, BII, FLVA and BACTA, ACMs coming on to the market include the "No Under 18s to Play" prohibition notice in the front of the machine. The inclusion of this notice has been achieved at the instigation of the Association in cooperation with machine suppliers.

BBPA member company training schemes also reinforce the management of the machines to ensure the minimum age requirement is complied with, for example by requesting recognised ID such as a PASS accredited proof of age card, driving licence or passport where there is doubt that the player is 18 years of age or over.

Grant of additional permits

While there is no actual requirement under the Gambling Act 2005 for machines to be sited in the bar, we believe that supervision of machines is very important and this is again reinforced by our Code of Practice and staff training. Under the new regime, when operators apply for additional machine permits and they are complying with the Gambling Commission Code of Practice (which will of course replace the BBPA Code), there is no reason why these should not be granted. It would be helpful if the Statement of Principles could reflect this.

Application procedures for more than two machines

The Association would welcome the inclusion in the policy of an outline of the application procedures for permits for more than two machines. We understand that some councils are taking the view that they will grant up to four machine permits without the need for a hearing. We support such an approach in the interests of reduced administration and bureaucracy for both Councils and applicants and would encourage you to consider this possibility.

Both the BBPA and LACORS have been concerned about the lack of a generic application form for permits. We understand that LACORS are now working on a standard application form for permits which could be used by Councils and applicants. It is obviously in the interests of businesses and local authorities to have such a form. We fully support this approach and hope you will adopt the LACORS form once it is produced.

Transitional arrangements

As the implementation date of 1st September 2007 approaches, it is likely that the Council will receive increasing numbers of enquiries from alcohol licensed premises wanting to find out what will happen to their existing machine permissions. It would therefore be helpful if some reference to transitional arrangements could be included either in the policy or in the form of separate guidance. We appreciate that these arrangements will not be absolutely clear until the regulations have been finalised, but it is our understanding (based on the DCMS Transitional Arrangements consultation) that pubs will be automatically entitled to provide the same number of machines as they are currently permitted to provide. This provision is not subject to approval by the licensing authority and their existing permissions should be automatically transferred to the new legislative framework.

After this, if it becomes evident that there is a problem with the premises, the licensing authority has the power to remove the permission or to reduce the number of machines permitted, as stated in the draft policy.

We trust that these comments are helpful and that they will be taken into account in the final version of the policy. The BBPA is committed to ensuring a smooth transition to the operation of the new gambling regime and looks forward to working with you to achieve that objective.

Yours sincerely,

Richard Matthews, Regional Secretary,

British Beer and Pub Association Midland Counties

Richard Mottlew



Licensing Officer
Malvern Hills District Council
Council House
Avenue Road
Malvern

Our ref:

MCJ/JMW/103722-1-0

Your ref:

Date:

2 October 2006

E-Mail:

mcj@gosschalks.co.uk

BY E-MAIL AND POST

Dear Sirs

WR143AF

re: Draft Gambling Policy

On behalf of the Association of British Bookmakers we are pleased to have an opportunity to respond to your draft Gambling Act licensing policy.

The Association of British Bookmakers

Off-course bookmakers were first recognised in legislation by the Betting and Gaming Act 1960. The industry now consists of approximately 8,500 betting offices in Great Britain, which makes them by far the most numerous type of dedicated gambling facility; the average authority having about 20 betting offices within its area. The Association of British Bookmakers is the representative association for businesses holding nearly 7,000 betting office licences, and will be responding to consultations on all the licensing policies in Great Britain.

Before the advent of the Gambling Act 2005, there was no national regulator for bookmakers. However, the industry has been extremely successful at policing itself. Bookmakers have given rise to no or few regulatory concerns. For example, there are few if any prosecutions of bookmakers or revocations of betting office licences, no suggestion of underage betting in betting offices and no suggestion that betting offices cause nuisance to surrounding users. Crime and disorder is extremely rare in betting offices, and there is no evidence that bookmakers have operated their business in such a way as to exploit the vulnerable. Of course, alcohol is not sold in betting offices. Betting offices have been good neighbours to both residential and commercial occupiers. A primary objective of the ABB has been to help create betting environments in which the public enjoys fair and responsible gambling. It has to a large extent been assisted by the demographics of the industry, in which there are some very large participants, eg Ladbrokes, William Hill, Coral, the Tote and Dones (Betfred). These operators set a high standard, in terms of offices and customer service, which new entrants have naturally striven to match.

Partners- Simon Lunt, Bruce Raper, Bruce Wilkie, Ian Lanch, Richard Llewellyn, Anthony Clark, Neil Johnson, Clare Johnson, Richard Gooch, Christopher Burton, Roy Taylor, Robert Thomson, Jonathan Beharrell, Nigel Beckwith, Zoë Carmichael, Nicholas Dean, Mark Teal, Stephen Walker, Andrew Mallory, Ian Brown, Robert Hastie, Richard Taylor, Andrew Johnson, Mark Day, Jonathan Peet, James Phinn, Justin Graves, Matthew Fletcher, John Coulson, Andrew Tarbutt, Ted Flanagan, Kate Groves, Craig Beetham

one may place a bet in an adult only environment, not machines upon which rapid gambling may occur. For these reasons, while the section 181 discretion is acknowledged, it is respectfully suggested that the policy state that:

"While the authority has discretion as to the number, nature and circumstances of use of betting machines, there is no evidence that such machines give rise to regulatory concerns. This authority will consider limiting the number of machines only where there is clear evidence that such machines have been or are likely to be used in breach of the licensing objectives. Where there is such evidence, this authority may consider, when reviewing the licence, the ability of staff to monitor the use of such machines from the counter."

Re-site Applications

Over the last two decades in particular, betting offices have been subject to an evolutionary process of enlargement and improvement to accommodate the more extensive facilities and technology now demanded by their customers, for example more and larger screens, full toilet facilities for male, female and disabled customers, level entrances, comfortable seating, no smoking areas, machines, information terminals and so on. Frequently, this has involved re-siting within the same locality. Under the former regime, such re-sites were positively welcomed by licensing authorities concerned to improve the general level of facilities in their area, and were rarely objected to by competitors. This was recognised in the leading case of R (Hestview) V Snaresbrook Crown Court in which Hooper J. stated (para 65):

Likewise, if an application is, in effect, an application for the transfer of a licence from one premises to another close by, with some increase in the size of the customer area, then an authority might well conclude that the grant would not be inexpedient..."

It is hoped that licensing authorities will wish to endorse and support this natural progress and improvement in the industry. It is requested that the policy positively encourage, or at least state that the authority will give sympathetic consideration to, re-sites within the same locality and extensions in order to enhance the quality of the facility provided for the benefit of the betting public.

Enforcement

It is requested that the policy includes wording along the following lines:

"The authority recognises that certain bookmakers have a number of premises within its area. In order to ensure that any compliance issues are recognised and resolved at the earliest stage, operators are requested to give the authority a single named point of contact, who should be a senior individual, and whom the authority will contact first should any compliance queries or issues arise."

General Statement of Principles

Your policy document states:

"We will generally aim to permit the use of premises..." Section 153 of the Gambling Act 1953 states that "A Licensing Authority shall aim to permit the use of premises for gambling..."





The Licensing Unit
Planning, Health & Environment
Wyre Forest District Council
Duke House
Clensmore St
Kidderminster
DY10 1JX

05 September 2006

Our Ref: AF/JES/wyreforestga

Contact: Alan Ferguson

Dear Colleague,

Re: Gambling Act 2005

Consultation on Statement of Principles

Thank you for the opportunity to comment on the above statement – I was responding on behalf of the Worcestershire Safeguarding Children Board which has taken over the responsibilities of the former Area Child Protection Committee (ACPC).

Our first comment is therefore that we would wish to see all references to the Area Child Protection Committee removed and replaced with Worcestershire Safeguarding Children Board.

The new Board welcomes the proposal to include the protection of children as one of the Act's objectives. We fully accept our responsibilities under the Act and will consider their practical implications with the licensing authorities over the coming months.

Alan Ferguson Service Manager Safeguarding & Quality Assurance The only other comment that the Board would wish to make at this stage is their hope that the issue of child protection and safeguarding will figure prominently in any publicity material relating to the Act particularly in the written guidance given to applicants.

Wildwood Way Worcester WR5 2NP Yours faithfully,

Tel 01905 728841 Fax 01905 728819 Alan Ferguson
Service Manager

Minicom 01905 766399 www.worcestershire.gov.uk DX 29941 Worcester 2 Safeguarding & Quality Assurance



STOURPORT-ON-SEVERN TOWN COUNCIL

Councillor Michael W. Partridge
Town Mayor

Telephone: 01299 877214

email: townclerk@stourporttowncouncil.gov.uk

Civic Centre, Stourport-on-Severn, Worcs. DY13 8UJ

The Mayor's Parlour,

Your Ref.

My Ref.

24th August 2006

DR/SL/TC.34.BK

Mr B Kent
Principal Licensing Officer
Planning, Health & Environment Division
Wyre Forest District Council
Civic Centre
Stourport-on-Severn
DY13 8UJ

Dear Mr Kent,

GAMBLING ACT 2005

For whatever reason I did not receive your letter dated 16th June 2006, with enclosures, until the 12th July last. I am in turn consulting with the Town Council Members and, if there are any comments from the Members, I will be glad to forward them to you.

Can I in the meantime mention one point which has no particular bearing on the Draft Gambling Policy itself but, which could attract a comment from Members. In the introduction to the Policy, paragraphs 1.2 and 1.3 respectively contain descriptions of the Town of Kidderminster and to a lesser extent the Town of Bewdley. There does not seem to be any corresponding description of Stourport-on-Severn (?). Is that something to which you would wish to give consideration?

Thank you for consulting with the Town Council.

Kind regards

Yours sincerely,

Town Clerk



CONSULTATION RESPONSE FORM

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Please return this form to Brian Kent, Principal Licensing Officer, Wyre Forest District Council, Duke House, Clensmore Street, KIDDERMINSTER, Worcs. DY10 2JX or it can

be faxed to 01562 732556 or emailed to Licensing@wyreforestdc.gov.uk

Comments received from PC Andy Hill

Concern raised regarding the wording under paragraph 12.7. Please see the response PC Hill gave to those concerns to Sgt Singh, after speaking with Brian Kent, in conjunction with the relevant paragraph.

'I don't know if this will help with the point that you have raised. I have spoken to Brian Kent at the council, any objection raised by any relevant authority would have to fit in with the four core Licensing objectives, those being the same as under the Licensing Act 2003. With regard to the specifics mentioned in the document, we could, as could the fire service, as relevant authorities, make representations with regard to these and other issues so long as they could be shown to jeopardise the four principles, we would have to make a case before a hearing committee. It is unlikely that an objection would be upheld unless we could provide evidence to back up what we are claiming; i.e. it would be insufficient purely to object on the basis of what we think might happen. It would be highly unlikely, and difficult for the council to justify, that any representation put forward by a relevant authority would be dismissed without a formal hearing. Having said that, I still agree that the wording is rather ambiguous, and should be clarified.'



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Please return this form to Brian Kent, Principal Licensing Officer, Wyre Forest Dist



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Planning, Health and Environment Division

Duke House Clensmore Street KIDDERMINSTER Worcs, DY10 2JX Direct Line: 01562 732593 Fax: 01562 732556

Email: Brian. Kent@wyreforestdc.gov.uk

www.wyreforestdc.gov.uk

ENVIRONMENTAL HEALTH & LICENSING MANAGER: M. KAY

FROM: Mr. B. Kent

MY REF: BK/JD YOUR REF:

DATE: 16th June 2006

Dear Stakeholder

RE: GAMBLING ACT 2005

The Gambling Act 2005 received Royal Assent on the 7th April 2005, introducing changes on Gambling in England and Wales. As part of that change, Wyre Forest District Council will become the Licensing Authority for the District and will assume responsibility for licensing certain gambling premises within the District.

To comply with the new legislation, Wyre Forest District Council must publish a Statement of Gambling Policy that sets outs its position in relation to its duties under the Act. Before the Council publicises its statement it must consult with various persons and representative bodies.

The Council welcomes the new powers granted to it by the legislation and intends to use them, in consultation with other agencies e.g. Police, Fire Service etc), licensees, local businesses and residents, in a socially responsible way.

The document is circulated for the formal consultation of Wyre Forest District Council's Statement of Gambling Policy and is a draft document suggesting the Council's proposal for ensuring a balanced approach toward the licensing of premises under the Act. It is intended as a basis for discussion.

Nothing in this draft is to be taken as final and all matters within it are open for debate and could be subject of change that reflects comments made through the consultation process.

This is your opportunity to comment on the Council's Statement of Gambling Policy to ensure that it reflects the local balance between the commercial interests of the various gambling trade bodies and the local communities they serve and impact upon.

The Council seeks the views of all stakeholders within our community and you are invited to make comment on the contents of this draft statement that you feel would promote the Acts objectives.

Continued ...



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Organisation or Representative Group, Resident or Business (please state in what capacity you are responding)

WILDEN VILLAGE CRICKET CLUB

1. The policy is intended to guide decision makers, applicants, objectors and others involved in the licensing process, without limiting our duty to consider each individual application on its own merits. Do you think the policy achieves this balance?

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